

ROUTING AND RECORD SHEET

SUBJECT: (Optional)
Final Report, DCI Committee on Compartmentation

OS REGISTRY

FROM: PPG/OS

EXTENSION

NO.

DATE

29 July 1981

TO: (Officer designation, room number, and building)

DATE

RECEIVED

FORWARDED

OFFICER'S INITIALS

COMMENTS (Number each comment to show from whom to whom. Draw a line across column after each comment.)

1. C/PPG/OS

2. DD/P&M

3. DD/SEC

4. D/SEC

5. C/PPG/OS

6. PPG/OS - 3E05

7.

8.

9.

10.

11.

12.

13.

14.

15.

1- 5, FYI: Attached are the final actions of the COCOMP the minutes of the 21st and last meeting and its final report. The DDCI's remarks at the COCOMP "wake" last evening expressed his belief that the past several years of agonizing over Compartmentation issues might have been shortened if top management had made some decisions earlier on. In this context he pledged to make necessary decisions as needed in the future - a point supporting the last sentence of the COCOMP recommendation.

SECRET

SECRET

28 July 1981

MEMORANDUM FOR: Special Assistant to the DCI for Compartmentation

FROM: [REDACTED]
Compartmentation Control Staff

SUBJECT: DCI Committee on Compartmentation Meeting, 24 July 1981

1. The 21st meeting of the DCI Committee on Compartmentation was held on 24 July 1981 in the Pentagon. The following were in attendance:

| | | |
|--------------|-----------------------------|----------|
| COCOMP | [REDACTED] | Chairman |
| OSD | Maynard Anderson | |
| NSA | [REDACTED] | |
| Army | Merrill T. Kelly | |
| Army | Major William H. Poage, USA | |
| State | Donald W. Stigers | |
| CIA/Security | [REDACTED] | |
| SAFSS | [REDACTED] | |
| FBI | James L. Butts | |
| DIA | [REDACTED] | |
| DIA | [REDACTED] | |
| USAF | Roger D. Smith | |
| CIA | [REDACTED] | |
| SIGINT | [REDACTED] | |
| SIGINT | [REDACTED] | |
| Navy | Richard L. Welch | |
| COMIREX | [REDACTED] | |
| Staff | [REDACTED] | |
| Staff | [REDACTED] | |

2. Reference the minutes of the 20th meeting of the DCI Committee on Compartmentation held on 21 July 1981 and dated the same date. The Army representative requested that the third sentence of paragraph 6 be deleted in that it does not reflect what he stated during the discussion.

[REDACTED]

3. Three papers were disseminated to the committee: (a) draft of the final report, (b) minutes of the preceding meeting held on 21 July 1981 and, (c) a copy of a memorandum from Admiral Inman to the Honorable Richard V. Allen on PD/NSC-55. [REDACTED]

OS 1 1631

SECRET

4. The Chairman opened the meeting by asking all to read the new draft of the final report. Both the SIGINT and Army representatives distributed a paper which would footnote the recommendation in paragraph 11. Although a comment was heard that a rewrite should be undertaken in order to eliminate any footnotes, the Chairman said he would be in favor of any footnotes being presented to the DDCI if this more adequately expressed the opinions of the committee members. The SAFSS member said he did not favor an advisor because one individual may lean in only one direction and thereby bias the approach. He said it was his understanding that Admiral Inman desired all relevant points to be aired. Mr. Kelly countered that there is a long history where one person has to reflect the views of a committee and in many cases those views are not the ones which that individual holds. Mr. Anderson pointed to the NFIB structure whereby this process works well. He did question the need for the word "advisor" in paragraph 11 being placed in quotation marks. The Chairman agreed to delete the quotation marks.

5. Mr. Welch thought that there needs to be a resolution of the terms "compartmentation and security." He thought Admiral Inman could read the paper and agree with both the footnotes submitted by the Army and SIGINT Committee. Mr. Anderson stated it is a basic question of whether security is part of compartmentation or compartmentation part of security--the chicken or egg syndrome. [] commented that there is a need to have such a dialogue to convey the committees nonparochial concern that compartmentation should be recognized and be given special attention. This report represents the committee's way to call to the attention of the DDCI this concern and if necessary let him (the DDCI) be that reviewing body. [] asked if that isn't what we are doing via this final report and its recommendation. Mr. Kelly stated that if it were not for the purpose of security, there would not be compartmentation (there were several noddings and agreements voiced). Both Messrs. [] and Anderson noted that the bureaucratic way of solving the problem of security versus compartmentation was to study it, e.g., APEX, and to draft various DCIDs dealing with compartmentation.

6. The Chairman redirected the members' attention to the wording of paragraph 11 to try and reword part of it to meet their approval. [] said that in regard to "...policies and practices of the DCI collection committees..." that the SIGINT footnote only addresses their own workings and does not address other ways. [] rebutted this line of reasoning by asserting it is the right of the other representatives to address the issue in light of their own needs and requirements. Mr. [] said he really thought the footnotes reflected the various thinkings within the committee. [] said the SECOM should definitely do security matters, but that the collection committees should work on substantive matters, even though this type of information is useful in security deliberations. LTC Wirth noted that the coming together

of security and imagery is a gray area--where does one stop and the other start. [] then asked what the SECOM would do under what is being recommended. Both the Chairman and Mr. Kelly responded that they would look at rules and practices of security. At this point the discussion slipped back to the differences of security and compartmentation. []

7. [] read a proposed rewrite of a portion of paragraph 11. [] expressed his view that the present wording seems proper and adequate. Mr. Kelly tried to explain to the members through the use of an analogy by saying that security does not make operational decisions on weapon systems but does have a security oversight role regarding weapon systems. In response to Mr. Welch's question of what are program managers doing that the SECOM should be doing, [] said that the NFIB on Tuesday addressed both an imagery and SIGINT problem, what better commonality can be achieved? Again, the discussion ran off into tangents of various security practices. []

8. The Chairman asked if we have agreement to the words "security policy and procedures" in what we are recommending? The CIA representative said yes, the COMIREX representative said yes but that we should imply there is more, thus they may desire a footnote. Mr. Kelly said compartmentation is one form of security. He suggested that the word security be substituted wherever the word compartmentation appears. Again the issue is boiling down to one of security versus compartmentation. At this point Mr. Anderson made a motion to accept paragraph 11 as written and add any footnotes that would be submitted no later than noon on Monday. [] seconded the motion. Prior to voting Mr. Kelly said the SIGINT footnote in reality says to have "the status quo ante." [] suggested that the good things coming out of the last three years of study was that security types said it is an operations problem and the operations people said it was a security problem. When we started to go further into the problem and suggested that a specific individual or group address the situation is where the members started to have their individual problems. The tally of the vote on the motion was "yes" for all except NSA and SAFSS. [] said NSA would like to try rewriting the paragraph and [] said SAFSS would rather have different verbiage, something to the effect that here is the problem (addressing it to the DDCI), now solve it. At this point a break was taken. []

9. It was agreed that paragraph 12 would be deleted because it was felt it was not necessary to ask for approval. A rewrite of paragraph 11 down to "In any case..." was passed out for review. Various changes were made and the new proposed verbiage was read by the Chairman. It was retyped and redistributed. The placement of the SIGINT footnote was discussed. With the rewrite the Army, CIA and COMIREX intended footnotes will not be required. A vote was taken on the rewrite with the SIGINT footnote. All agreed and the paragraph was complete. []

SECRET

10. The Chairman asked if there were any other changes. Major [] said that editorially the wording on page 6 regarding Issue 22 should have the words "and procedures" deleted to be correct. This was agreed to by the Committee. [] said he may have to add a footnote for NSA. Though NSA may be in a minority view, they do not wish to be associated with the SIGINT position in that they have a different minority position from that which the SIGINT Committee Chairman has. [] then asked who would be opposed to the recommendation and would vote with NSA not to have the SECOM perform such an oversight rule? Ben [] acknowledged CIA would agree with NSA. The Chairman again asked for a vote of who would not concur in agreeing to have the SECOM perform this coordinating and oversight rule. There were approximately five members now agreeing with NSA. [] said that if five major representatives did not want the SECOM to perform such a function, then the COCOMP does not have a recommendation. After considerable discussion, all agreed to say the majority of members--less NSA, CIA and SIGINT Committee Chairman (to include the SIGINT footnote) would be acceptable.

11. [] announced that the COCOMP files would be retired in toto. He thanked all of the members for their patience and efforts over the term they were in being. Unless something else emerged from the final report requiring a meeting, this would be the last meeting of the DCI Committee on Compartmentation. []

[]
COLONEL, USAF

Distribution:

Orig - SA/DCI/C File
 1 - SA/DCI/C Chrono
 1 - William P. Deary, INR/State
 1 - Donald W. Stigers, INR/State
 1 - Richard L. Welch, Navy
 1 - Maynard Anderson, OSD
 1 - []
 1 - Merrill T. Kelly, ACSI
 1 - Col. Robert A. Shiver, USAF
 1 - [] NSA
 1 - James L. Butts, FBI
 1 - []
 1 - [] Chairman, SIGINT Committee
 1 - [] Chairman, COMIREX
 1 - [] Director of Security
 1 - [] RES/NFAC
 1 - [] /SECOM
 1 - [] /IRO
 1 - Executive Registry

SECRET